



Republic of the Philippines
Bangsamoro Autonomous Region in Muslim Mindanao
OFFICE OF THE CHIEF MINISTER

Bangsamoro Government Center, Governor Gutierrez Avenue, Rosary Heights VII, Cotabato City 9600

MEMORANDUM

Circular No. 0135
Series of 2024

TO : All HEADS OF MINISTRIES, OFFICES, AND AGENCIES
Bangsamoro Autonomous Region in Muslim Mindanao

SUBJECT : GUIDELINES ON THE FORMULATION OF BANGSAMORO
DEVELOPMENT REPORT (BDR) FOR CY 2024

DATE : 26 Jumada Al-Awwal 1446 AH | 28 November 2024

I. RATIONALE AND BACKGROUND

Executive Order (EO) No. 292 s. 1987 provides that the State shall ensure that all socioeconomic programs and activities of the government shall be programmed within the context of well-formulated and consistent long, medium, and short-term development plans and policies to promote both the growth of the economy and the equitable distribution of the benefit of such growth to the members of society.

Section 2, Article XIII of Republic Act No. 11054 states that to protect and improve the quality of life of its inhabitants, the development in the Bangsamoro Autonomous Region in Muslim Mindanao (BARMM) shall be carefully planned taking into consideration the ecological balance and the natural resources that are available for its use and of the future generations. It also provides that the Bangsamoro Government shall promote the effective use of economic resources and endeavor to attain economic development that facilitates growth and full employment, human development, and social justice.

Consistent with this, the Bangsamoro Government has issued Memorandum Circular No. 0059 s. 2022 directing its ministries, offices, and agencies to align their plans, programs and projects to the BARMM Enhanced 12-Point Priority Agenda, and Memorandum Circular No. 0092 s. 2022 directing the formulation of the 2nd Bangsamoro Development Plan (BDP) 2023-2028 and its accompanying Results Matrix and the Investment Program.

As such, the Bangsamoro Government has formulated the 2nd BDP to serve as the roadmap for the development of the BARMM while outlining its priority thrusts and development direction covering the period from 2023 to 2028. The plan was adopted and endorsed by the Bangsamoro Economic and Development Council (BEDC) last 23 December 2022 and approved by the Parliament on 18 January 2023.

In October 2024, the National Economic and Development Authority (NEDA) issued guidelines for the preparation of the Philippine Development Report (PDR) and Regional Development Report (RDR) 2024, which shall serve as the second annual assessment of the implementation of the PDP/RDP or the Bangsamoro Development Report (BDR) 2024 in the case of BARMM.

The sectoral committees of the BEDC shall spearhead the preparation of the BDR 2024. The Bangsamoro Planning and Development Authority (BPDA), being the technical secretariat of the BEDC, shall facilitate the activities for preparation of the BDR 2024. This report shall highlight the accomplishment of outputs and outcomes and recommended policy directions to move forward.

II. PURPOSE

These guidelines are issued for the preparation of the second annual assessment of the implementation of the 2nd BDP 2023-2028. It aims to provide parameters for a timely, useful, and relevant assessment of the progress in implementing the sectoral/sub-sectoral objectives and strategies indicated in the 2nd BDP 2023-2028.

III. REVIEW OF THE GOAL AND THE CONTEXT

Consistent with the guidelines issued by the NEDA, the following shall be considered in reviewing the 2nd BDP and formulating the BDR 2024:

1. The formulation of BDR 2024 will be guided by the goals and targets outlined in the 2nd BDP 2023-2028. In particular, the strategy framework in each chapter/subchapter shall guide the narrative.
2. The context within which the rest of the 2nd BDP strategies will be implemented shall be revisited. A brainstorming workshop will be conducted to scan the developments and trends in global, regional, and national conditions.

The objectives are:

- a. to determine if the concerns and risks previously identified remain relevant to the implementation of the 2nd BDP for the remaining Plan period; and
- b. to identify emerging global, national and regional trends relevant to the 2nd BDP.

The updates will be presented following the outline in the succeeding section of this Memorandum.

IV. BDR 2024 OUTLINE

I. RATIONALE

II. REVIEW OF THE GOAL AND THE CONTEXT

Table 1. Update on Global, National/Subnational and Regional Trends

Global, Regional, and National Trends	Identified in the PDP/2 nd BDP and 2023 BDR	Update on previously identified trends (if still relevant) and new/emerging trends
Health Trends		
Economic Trends		
Political/Geopolitical Trends		
Social Trends		
Technological Trends		
Environmental Trends		
Regulatory Trends		
SDG Trends		
Additional Concerns		

III. ACCOMPLISHMENT REPORT

A. On the Major Programs, Activities, and Projects (PAPs)

1. The implementation status of priority PAPs aligned with the PDP and 2nd BDP will be reported, including the relevant plans for 2025-2026. The PAPs' contribution to the transformation agenda will also be reported.

The Chapter/Subchapter focal may start by listing the status of the PAPs in Table 2, which will then be vetted by the concerned agencies.

Table 2. Major Priority Programs, Activities, and Projects (PAPs) and their relevance to the transformation Agenda

Major Chapter Strategies	Major PAPs*	Status of Implementation as of October 2024	Plans for 2025-2026	Contribution to PDP Transformation Agenda**
A. Strategies indicated in the 2nd BDP chapter strategy framework				
B. Additional strategies to address emerging local, regional, and global trends				

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Refers to the identified **existing (use blue font) and **new (use red font)** major PAPs that respond to the 2nd BDP chapter strategies.*

***Indicate which of the following aspects of the transformation agenda the PAPs contribute to: digitalization, connectivity, leveraging the role of the private sector, servicification, technology and innovation, and local and national government role in development.*

B. On the Desired Outcomes

1. The Result Matrix (RM) of the Chapter/Subchapter will be updated with the latest data as of October 31, 2024. Indicate as well if no data is available or if data pertains to an earlier reference period.

Table 3. Results Matrix

Indicator *	Baseline	Annual Plan Targets			Accomplishment		Risks (Data gaps in the attainment of the FY 2024 2 nd BDR targets)
	Value (Year)	2023	2024	2025	2023	2024**	

**Report on either core indicators or other outcome/output indicators depending on data availability.*

Latest available data as of October 31, 2024; Provide an update on the likelihood of achieving the FY target **Green shade if data exceeds the target, yellow shade if met/will be met, and red shade if not met/will not be met.

C. On the Policy Reform Agenda

1. The BDR will also present the status of the Legislative Agenda as proposed in the 2nd BDP. Other bills proposed to be prioritized may also be added. Be guided by Table 4 below.

Table 4. Updates on the Proposed Legislative Agenda

Legislative Agenda*	Description**	Status of Implementation as of October 2024
<i>A. Policy reforms included in the 2nd BDP</i>		

<i>B. New proposed legislation</i>		

**Only provide the short title of the proposed legislation.*

*** May be lifted from BDP 2023-2028.*

D. CONTENTS

1. The chapters and sections of the BDR 2024 shall follow the thematic outline of the BDR 2023 with some modification to align with the thematic outline of the President's Report to the People (PRP) 2022-2024 (<https://stateofthenation.gov.ph/wp-content/uploads/2024/07/PRP-2022-2024.pdf>).
2. Chapter write-ups shall be kept as concise as possible and shall take off from the tables indicated in the previous section. Each chapter shall focus on the 2024 accomplishments for consideration in drafting the next Bangsamoro Budget Priorities Framework or the priority projects. It shall follow the outline listed below:
 - a. **Introduction (0.5 page, summary of the-chapters)** – a brief overview of the chapter, which highlights the government's efforts in the current period to achieve the overall goal.
 - b. **Sectoral Assessment and Challenges (maximum of 3.5 pages including tables/graphs/images per section)** – this portion discusses the highlights of the sector's accomplishments relative to major outputs and outcomes.
 - i. Major PAPs contributing to the sector's outcome and transformational strategies, particularly those identified in 2024 (refer to **Table 2** above);
 - ii. 2024 accomplishments vis-à-vis the core targets set in the 2nd BDP 2023-2028, if available (refer to **Table 3** above); and
 - iii. Policy reform agenda (refer to **Table 4** above)

The section will also include a discussion of the lessons learned or challenges encountered in implementing strategies, including constraints and bottlenecks. Emerging external and domestic risks relevant to the chapter will also be reported.

Tables, graphs, images, and statements of PAPs' beneficiaries may be included to visualize the sector's accomplishments.

- c. **Way Forward (maximum of 1 page)** – overview of what needs to be done to achieve the overall chapter outcome, thus setting the priorities for 2025-2026. This includes the following:
 - i. **Priority Strategies (maximum of 3 paragraphs per section/sector)** – a brief discussion of priority strategies (existing and new), including new PAPs. That will help accelerate the performance of the sector, address emerging concerns and contribute to attaining the overall goal of the PDP/RDPs;

- ii. **Priority Legislative Agenda** - matrix listing the sector's 2025-2026 pending and new legislative agenda with corresponding key features. The lead agency responsible for pursuing each proposed legislation should also be identified; and
- iii. **for boxed articles** (*maximum of 150 words per topic*) – expounds on the critical reform addressing the identified opportunities and threats.
- d. Policy issues and concerns that were mainstreamed in the 2nd BDP should be considered in the BDR's write-up to the extent possible such as (a) gender equality and development (GAD), (b) promoting Philippine culture and values, (c) reaching the demographic dividend, (d) precepts of good governance and rights-based approach to planning and monitoring, and (e) integration of policies and strategies for disaster risk reduction and building of resilience.
- e. The first chapter of the BDR will discuss the overview, including the overall assessment of accomplishments vis-à-vis the headline targets for 2024.

E. ORGANIZATIONAL SET-UP

BEDC. The BEDC shall spearhead the preparation of the BDR 2024 through its sectoral committees.

BEDC Sectoral Committees (SCs). The SCs shall submit the necessary inputs (accomplishment, challenges, and strategies) to the BPDA as BEDC Technical Secretariat. The SC shall also approve/provide concurrence to the chapter write-up.

Technical Secretariat. The BPDA shall serve as the overall BDR 2024 Secretariat, and shall be responsible for the following:

- a. Facilitate the preparation of the BDR 2024 in close coordination with the Sectoral Committees of the BEDC;
- b. Facilitate conduct of consultation meetings and workshops for the preparation of the report;
- c. Maximize available online platforms to ensure seamless exchange of information and facilitate coordination or quick responses to clarifications, including but not limited to creating: a) group chats in messaging platforms, and b) online shared folder to store all files for the formulation of the BDR 2024 (e.g. guidelines, presentation materials, references, etc.);
- d. Ensure timely submission of the draft write-up from concerned sectoral committees for consolidation and review by the BEDC Head of the Technical Secretariat; and
- e. Facilitate the finalization of the BDR 2024.

F. TIMETABLE

The BDR 2024 formulation activities will commence on the 3rd week of November 2024 and shall be completed/finalized in March 2025. The sectoral committees may

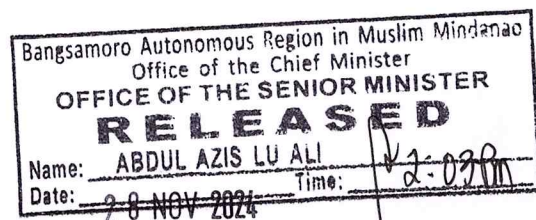
prepare internal timetables on the formulation of their respective sectoral development reports, consistent with the timeframe.

With this, all the BEDC sectoral committees are hereby directed to prioritize, support and actively participate in the formulation of the BDR 2024.

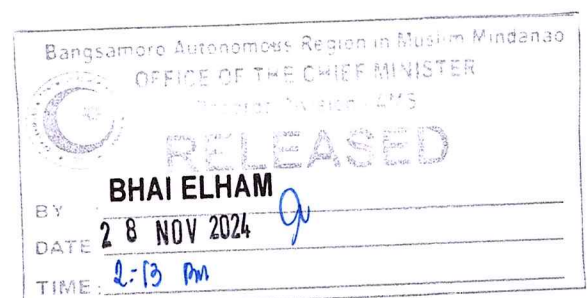
For strict compliance.

By Authority of the Chief Minister
AHOD B. EBRAHIM


ABUNAWAS L. MASLAMAMA
Senior Minister



OCM-BARMM AMS-RD
AAA172011



Attachment 1:

For coordination purposes of the Sectoral Committee Secretariat, please indicate the name and contact details of the Official/Permanent Representative's assistant or other contact persons, if applicable, in the matrix below.

Name	Designation & Office	Email Address	Contact Details

Attachment 2:

The BDR 2024 formulation activities will commence in November 2024 and will be completed/finalized in March 2025.

TIMETABLE OF ACTIVITIES FOR THE FORMULATION OF BDR 2024

Activity	Responsible Entity	Timeline
1. Issuance of Guidelines for the formulation of the BDR 2024	BPDA and OCM	3 rd week of November 2024
2. Preparation of Chapter Assessment and tables/matrices on opportunities and threats, the status of 2 nd BDP Priority measures/strategies and new proposed strategies	BPDA & BEDC Sectoral Secretariat	4 th week of November 2024 to 1 st week of December 2024
3. Multisectoral Orientation and Environmental Scanning on the Formulation of the BDR 2024	BPDA and BEDC Sectoral Committees	2 nd week of December 2024
4. Sectoral Committees' Writeshop	BPDA and BEDC Sectoral Committees	2 nd to 3 rd week of December 2024
5. Consultation and Consolidation of Sectoral Reports	BPDA and BEDC Sectoral Committees	1 st week January 2025
6. Submission of Draft Chapters to BPDA for refinement, editing and proof-reading	Sectoral Committees	2 nd week of January 2025
7. Submission of Draft BDR and video presentation to Sectoral Committees and BPDA BDG for review and adoption	BPDA	3 rd to 4 th week of January 2025
8. Presentation to BEDC	BPDA	1 st to 2 nd week of February 2025
9. Further proofreading, editing and final lay-outing	BPDA	2 nd to 4 th week of February 2025
10. Final Vetting of the chapters	BPDA & Sectoral Committees	1 st and 2 nd week of March 2025
11. Posting in BPDA website and printing	BPDA	3 rd to 4 th week of March 2025